Steering Committee Meeting of February 10, 2009

Overview of Existing Conditions

Existing Waste Generation

| | Generation Rate (Ib/person/day) | Generated Tonnage (TPY) 2008 |
|-----------------------------|---------------------------------------|------------------------------------|
| | | |
| Residential MSW | 3.6 | 143,704 |
| Commercial MSW | 1.8 | 71,852 |
| C&D Debris | 4 | 159,671 |
| Non-Hazardous Industrial | ? | ? |
| Total | 9.4 | 375,227 |

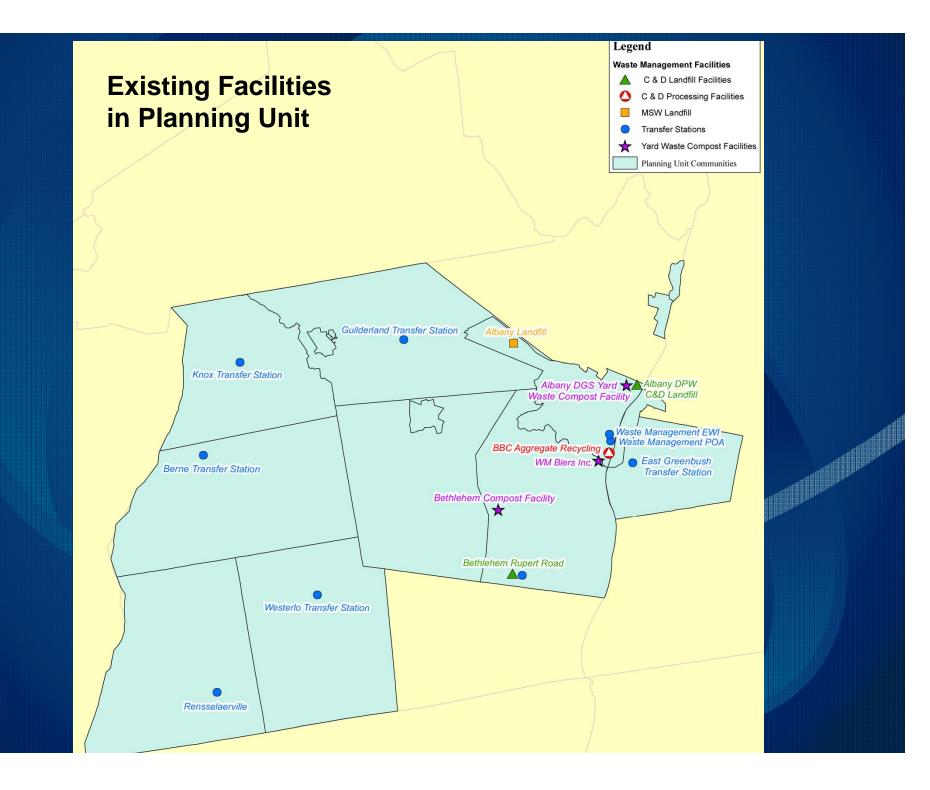
Future Waste Generation

2010 – **380,800 Tons** 2020 – **388,600 Tons** 2030 – **395,600 Tons**

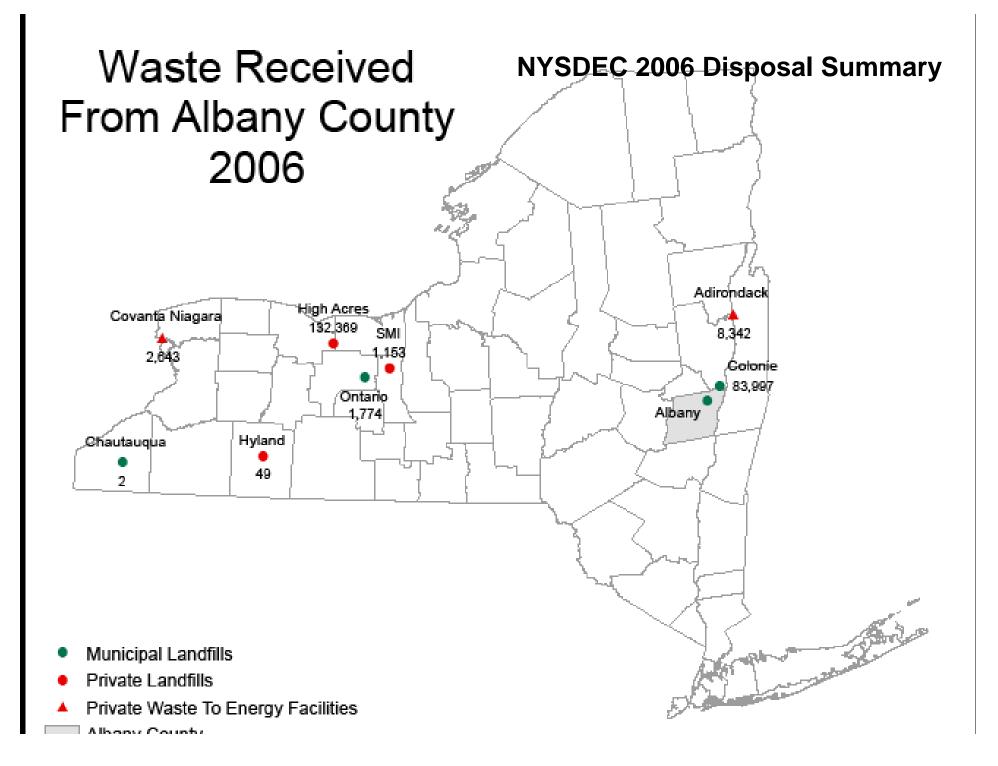
- Assumes no increase in generation rates
- May increase when non-haz Industrial Waste is included

Recycling Summary 2007

Total Reported Recycling : Disposal from Planning Unit: Total Recycling Plus Disposal: Overall Diversion Rate : 118,466 Tons 238,104 Tons 356,570 Tons 33.2%







Proven Alternative Technologies

- Dual Stream Recyclables
- Single Stream Recyclables
- Mixed MSW Composting
- SSOW Composting
- Waste-to-Energy Facilities

Dual Stream Recyclables Collection and MRF



 Residents separate all recyclable paper into one container and all recyclable metal, glass, and plastic (MGP) bottles and cans into another container.



Trucks used for collection have compartments to prevent the mixing of paper and MGP recyclables.

Material recovery facilities (MRF) process and sort each stream of recyclables independently.

Advantages



Established in Albany area

 Participants are accustomed to dual stream separation

 Collection facilities, equipment, and programs are in place

Disadvantages

 Additional sorting required by residents

 Specialized trucks are required, and provide little fleet flexibility

 Collection is less efficient than single stream

Local Dual Stream Recycling Facilities



Sierra Fibers, Albany, NY

 Metro Waste Paper Recovery, Albany, NY

Single Stream Recyclables Collection and MRF





 Residents place all paper and metal, glass, and plastic (MGP) recyclables into a single container, usually a larger, wheeled container rather than bins.

 Standard rear- or sideloading trucks can be used for collection.

 Material recovery facilities sort recyclable papers from MGP using a single process.



Advantages

Requires less sorting by participants, thereby encouraging higher participation and diversion rates

Collection efficiency and fleet flexibility

 May allow recycling of additional materials

Disadvantages

 Initial capital costs: Carts for residents, collection vehicles, updated recycling facility, educational programs

 Paper quality may decline as paper is commingled with other materials

 Possible increase in residual rates after processing



Case Study: Waste Management Facility in Syracuse Suburb of Clay, NY

 94,000 square-foot single-stream facility is the largest in NYS

 Can process up to 20 tons of recyclables per hour

 Re-opened in 2006 following a fire at the existing WM facility

Cost \$11 million to build new facility

Mixed Municipal Solid Waste (MSW) Composting

 Biodegradable components of MSW are processed in a bioreactor drum and allowed to mature in a storage area.

 Some facilities integrate biosolids processing.

 Requires pre- and post- processing to remove inert materials.

 Compost products can be used as agricultural fertilizer.





Advantages

<image>

 Beneficial use of compost products

Limited separation required for generators

Collection efficiency

 Reduced greenhouse gas emissions and visual impacts (no stacks)

Disadvantages

Requires pre- and post-processing

 Residual plastics or glass can diminish quality of compost

Marketability of compost products

Case Study: Delaware County, NY



 One of 13 MSW composting facilities in U.S. and the only facility in NYS

 Initiated project in 1996; facility began operations in 2006

- Cost \$20 million (\$833 per annual ton) to design and construct
 - Does not include land acquisition
 - County DPW did concrete construction work, non-process wiring, and installed all processing equipment except the bioreactor
 - County highway department did site work including roads, septic and storm water systems, and building pad

Funding sources:

- \$2 million recycling grant from NYSDEC
- \$11.5 million bond from NYS Environmental Facilities Corporation
- \$7.5 million from county solid waste funds
- Annual operating cost is \$1 million (\$32 per ton); includes staff, electricity, maintenance & repair, compost testing, marketing and professional services



Source Separated Organic Waste (SSOW) Composting

 Organic materials such as food waste are placed in a separate container (usually a "green bin") for collection.

 Can be integrated with yard waste composting programs.

 Produces compost products that can be used as agricultural fertilizer.

Advantages

Produces high-quality compost products

 Participation by all generators, or by only major generators such as restaurants, supermarkets, large institutions, etc.

Can help increase diversion rates

Disadvantages

 May impose additional separation effort and cost demands on generators

 Storage at the source is potentially odorous and requires additional space

May require additional collection costs

SSOW Composting in New York State

No municipal programs in NYS

 Cayuga Compost is a small-scale private operation in Tompkins County that collects SSOW from major generators including Ithaca College dining facilities and the Ithaca Farmer's Market

 Compost products are bagged for retail sale, or can be purchased in bulk



Case Study: Former Capital Compost Albany, NY

- Constructed in 1997
- Facility personnel separate organic material such as food waste from MSW on site for composting, and remaining MSW is transported for landfill disposal.
- 50 tpd capacity
- Facility was unable to remain cost-competitive, and was forced to cease operations.

Waste to Energy (WTE) Facility



 MSW is processed at high temperatures in an oxygen-rich environment, essentially incinerating the waste.

Steam is produced and used to power turbines, which in turn can generate electricity.

Emission control systems minimize air pollution and reduce greenhouse gas generation.

Ash byproducts are non-hazardous, and can be used as an alternative daily cover at landfills.

Advantages

 Landfill disposal volume can be reduced by 80-90%

 Electricity is a useful product with a reliable market

 Greenhouse gas emissions are reduced relative to landfill disposal

Disadvantages

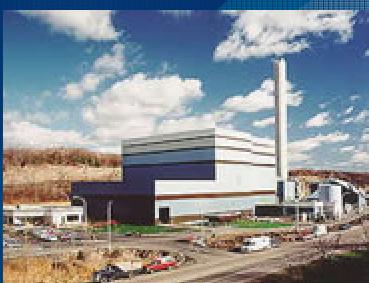
High Capital Cost

 Public support can be limited by concerns regarding emissions, despite the fact that emissions are extremely low.

 Stacks can have negative visual impacts

WTE Facilities in New York State

- 10 active facilities in NYS as of July 2008
- 3.8 million tons of MSW processed to generate 2.2 million megawatt hours of electricity statewide in 2007
- Nearest WTE facilities are:
 - Wheelabrator Resource Recovery Facility, Hudson Falls, NY
 - Dutchess County Resource Recovery Facility, Poughkeepsie, NY
 - Onondaga County Resource Recovery Facility, Syracuse, NY



Case Study: Onondaga County Resource Recovery Facility, Syracuse, NY

- Processed 350,000 tons of MSW in 2007 and generated enough electricity to supply 25,000 homes.
- Tipping fee revenues were \$20,280,730, electricity revenues were \$12,535,017, and recovered materials revenues were \$1,527,803.
- Facility operations cost \$26,838,390 (78% of gross revenue). This value includes labor, materials, maintenance and other operating costs, disposal of ash byproducts and bypass materials, as well as debt service on the facility.

Average cost of \$76.68/ton to cover operating expenses.

Recent Feasibility Study by Oneida Herkimer Solid Waste Authority

- Potentially processible waste stream 233,599 TPY.
- Study assumed plant design capacity at 750 TPD.
- Project Development and Construction Costs estimated at \$164 million

 Total costs per ton for this facility was estimated between \$70 -\$109.

 Would result in an increase in cost of between \$38 to \$61 per ton due to fixed costs for landfill operations and debt service.